



COUNTY OF SAN DIEGO

AGENDA ITEM

DRAFT

BOARD OF SUPERVISORS

GREG COX
First District

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Second District

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Third District

RON ROBERTS
Fourth District

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Fifth District

DATE: January 24, 2017

XX

TO: Board of Supervisors

SUBJECT: AUTHORIZATION FOR SINGLE SOURCE PROCUREMENTS FOR SCHOOL BASED AND RESIDENTIAL/PLACEMENT BEHAVIORAL HEALTH RESOURCES (DISTRICTS: ALL)

Overview

The County of San Diego Health and Human Services Agency's Behavioral Health Services (BHS) division provides a continuum of comprehensive services for children, adolescents and their families as well as pregnant and parenting women, adults and older adults. In accordance with Board of Supervisor direction beginning in December 12, 1995 (46), the Health and Human Services Agency began working on developing a comprehensive system of care for seriously emotionally disturbed children, adolescents and their families. Subsequent actions by the Board provided key steps toward realizing an integrated array of outcome-based services for children and youth. In 1999, with oversight by the Board's School Subcommittee (Supervisors Cox and Jacob), a multi-faceted plan for expanding mental health services was developed. The County has worked extensively with elementary, middle and high schools, existing and potential new providers and consumers to create an infrastructure that ensures that the entities that are selected to provide services on school campuses are the choice of the school districts.

On October 17, 2000 (1) the Board of Supervisors approved the expansion of services available within the Children, Youth and Families system of care using State funding. On December 13, 2005 (1) school based programs were augmented with Mental Health Services Act (MHSA) funds to enable them to also serve non-Medi-Cal students with mental health needs. On February 24, 2009 (8) the Board authorized continuation of school based contracts beyond their expiration dates based on school district choice. School based behavioral health services are provided on the campus of designated schools selected by BHS in collaboration and partnership with the school districts. This collaboration has resulted in behavioral health services currently being provided on the campuses of over 400 schools. This Board Letter requests authorization to continue to allow school districts and BHS to jointly select the BHS providers contracted to provide services on their school campuses.

Authorization is also requested to continue to allow BHS to renew, extend and establish contracts for behavioral health services with the residential provider. Behavioral health services are provided to clients in residential 24-hour facilities or homes licensed by the state Department

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of Social Services, Community Care Licensing Division or the State Department of Health Care. Residential care programs provide 24-hour treatment for clients or residents who require a higher level of care than available in an outpatient setting. When clients who reside in a residential program also require behavioral health services, it is most efficient, effective and beneficial to the client for the purpose of continuity of care, to contract with the same provider for the behavioral health treatment.

Today's action(s) support the countywide *Live Well San Diego* vision by ensuring that vulnerable populations of persons with mental illness and substance abuse disorders continue to have access to a comprehensive continuum of behavioral health services administered through regionally accessible behavioral health programs, which promotes a healthy, safe, and thriving region.

Recommendation(s)

CHIEF ADMINISTRATIVE OFFICER

1. In accordance with Board Policy A-87, Competitive Procurement, authorize the Director, Department of Purchasing and Contracting, to enter into negotiations for school based mental health services that are selected or performed by a school district with support of the County and meet County contract requirements, and subject to successful negotiations and determination of a fair and reasonable price, award new contracts or extend the terms of existing contracts for as long as the services meet the needs of the school district, the County and the children, youth and families to be served in the program, subject to the availability of funds; and to amend the contracts as needed to reflect changes in services and funding, subject to the approval of the Director, Health and Human Services Agency.
2. In accordance with Board Policy A-87, Competitive Procurement, authorize the Director, Department of Purchasing and Contracting, to enter into negotiations for residential and placement based behavioral health services if they are provided to clients in Department of Social Services or Department of Health Care Services or designee certified or licensed 24-hour residential or placement programs and they meet County contract requirements and subject to successful negotiations and determination of a fair and reasonable price, award new contracts or extend the terms of existing contracts for as long as the services meet the needs of the residential program, the County and the clients in the program, subject to the availability of funds; and to amend the contracts as needed to reflect changes in services and funding, subject to the approval of the Director, Health and Human Services Agency.

Fiscal Impact

Funds for this request are included in the Fiscal Year 2016-18 Operational Plan in the Health and Human Services Agency. If approved, this request will result in costs and revenues of \$56,590,391 in Fiscal Year 2016-17 and costs and revenues of \$56,590,391 in Fiscal Year 2017-18. The funding sources are Mental Health Services Act, Medi-Cal Federal Financial Participation, CalWorks, Substance Abuse Prevention and Treatment (SAPT), AB109, Tobacco, GPR, and Mental Health Realignment. There will be no change in net General Fund cost and no additional staff years.

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Business Impact Statement

N/A

Advisory Board Statement

At the regularly scheduled meeting on January 5, 2017, the Behavioral Health Advisory Board voted to _____.

Background

The County of San Diego provides a comprehensive array of behavioral health programs and services. Some of these programs provide services under contract on the campuses of schools and residential programs. Today's action will authorize the Director, Department of Purchasing and Contracting to amend existing contracts and negotiate single source procurements and award new contracts. These contractors provide mental health services in the most efficient and effective manner available at this time. Services are provided on the campuses of either schools or residential or placement programs licensed by the State Department of Social or Health Care Services. The basis for determination of fair and reasonable price is based on previous procurements and cost comparisons with similar programs within San Diego County.

Recommendation #1 authorizes the Director, Department of Purchasing and Contracting, to enter into negotiations for school based mental health services that are selected or performed by a school district, supported by Behavioral Health Services and meet County contract standards. Awards to service providers will be subject to successful negotiations and determination of a fair and reasonable price. This recommendation also authorizes the Director, Department of Purchasing and Contracting to award new contracts or extend the terms of existing contracts for as long as the services meet the needs of the school district, the County and the children and adolescents in the program, subject to the availability of funds; and to amend the contracts as needed to reflect changes in services and funding. This action will ensure that the behavioral health services providers selected will work collaboratively with the schools and the schools will be able to provide access to the organizations working on their campuses.

The implementation of school based mental health services began in 1995 with leadership and oversight by the Board of Supervisor's School Subcommittee (Supervisors Cox and Jacob) which developed a multi-faceted plan for expanding mental health services to Medi-Cal eligible children and youth. The plan coincided with a statewide expansion of Medi-Cal Services through the Early, Periodic, Screening, and Diagnosis (EPSDT) funds and a nationwide recognition of the advantages of providing mental health services in the schools, as opposed to requiring children and youth to be exclusively brought to a clinic. In 1999, Behavioral Health Services, in collaboration with school districts, began implementing a system of care that emphasized mental health services to be delivered on the campuses of schools.

County staff worked extensively with school districts to develop a school based system that was tailored to the needs of the individual schools and students. This infrastructure was developed over the years initially through competitive procurements with the input of the community,

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schools, families and other stakeholders. Beginning in 2002, the Board began awarding and extending the contracts through a single source process. The result has been a significant expansion of mental health school based services. As an example, in 1999 there were only 7 schools with mental health services on campus. Today there are behavioral health services being provided in over 400 schools. This significant expansion of services was made possible by the leadership and direction provided by the Board in supporting the development of a comprehensive system of care.

Recommendation #2 authorizes the Director, Department of Purchasing and Contracting, to enter into negotiations for residential based behavioral health services that are on the campus of State Department of Social Services or Department of Health Care Services or designee, certified or licensed as 24-hour residential or placement programs, and meet County contract requirements and certification and licensing requirements, and to award or extend existing or new contracts for as long as the services meet the needs of the County, subject to the availability of funds, and to amend the contracts as needed to reflect changes in services and funding, subject to the approval of the Director, Health and Human Services Agency.

This authority will ensure that these services are available on an ongoing basis and that appropriate level of care placements are available to meet the needs of clients. The categories for licensed 24-hour residential or placement programs may include, but are not limited to, short and long term group homes, short term residential therapeutic programs, crisis residential, Therapeutic Family Care Services, fee for service hospitals and residential perinatal programs.

Residential facilities for children and youth provide 24-hour non-medical care and supervision in a structured environment. These programs provide social, psychological, and behavioral programs for youth who often suffer from serious mental disorders and/or substance abuse issues. Many of these youth are in the foster care system and are either wards or dependents of the court. The residential programs are, in general, selected by Child Welfare Services, Department of Probation or another placing agency such as school districts. California is in the process of implementing Continuum of Care Reform to further improve the State's child welfare system by reducing the use of congregate care placement settings, increasing the use of home-based family care and decreasing the length of time in residential homes. This reform will require flexibility in determining the appropriate availability of services and supports.

Therapeutic Family Care (TFC) Services is a new type of service under Continuum of Care Reform primarily intended for youth who are placed in foster homes who require intensive and frequent mental health support in a one-on-one environment. The model is a home-based alternative to high level care in institutional settings. TFC is a result of the Katie A. v. Bonta class action agreement in December 2011 and subsequent California Legislature action promulgating Continuum of Care Reform. Under the TFC model, Medi-Cal Specialty Mental Health services will be delivered by resource parents under the direction of Foster Family Agencies (FFA) licensed by the California Department of Social Services. Recommendation number two will authorize the establishment of contracts with these FFAs.

Fee for service hospitals are private hospitals that provide acute psychiatric services in the

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community, mostly to insured individuals. They are willing to enter into contract with the County and provide services on a fee for service basis to County eligible clients when their hospital resources permit. They represent an integral part of the system of care.

Recommendation number two also authorizes the award of contracts for residential perinatal treatment services with existing or new providers. Residential perinatal substance use disorder treatment programs serve pregnant and parenting women and their dependent children. These programs assist women in their recovery from substance abuse and promote healthy family reunification. Significant barriers exist which prevent service providers from opening new residential treatment facilities due to land use restrictions and community resistance. This authority will ensure that appropriate levels of care facilities are available to meet the needs of clients.

Linkage to the County of San Diego Strategic Plan

Today's proposed actions support the Healthy Families and Safe Communities Initiatives in the County of San Diego's 2016-2021 Strategic Plan, as well as, the County's *Live Well San Diego* vision, by ensuring that vulnerable populations of persons with mental illness and substance abuse disorders continue to have access to a comprehensive continuum of behavioral health services administered through regionally accessible behavioral health programs.

Respectfully submitted,

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HELEN N. ROBBINS-MEYER
Chief Administrative Officer

ATTACHMENT(S)
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AGENDA ITEM INFORMATION SHEET

REQUIRES FOUR VOTES: ☐ Yes ☒ No

WRITTEN DISCLOSURE PER COUNTY CHARTER SECTION 1000.1 REQUIRED

☐ Yes ☒ No

PREVIOUS RELEVANT BOARD ACTIONS:

February 24, 2009 (8), authorized the extension of children's mental health services contracts for early and periodic screening, diagnosis and treatment; December 12, 2006 (7), authorized the extension and renewal of existing contracts and negotiation and award of new contracts for 24-hour residential mental health programs with State-licensed providers in good standing with the County for as long as such services are required and authorized the extension of contracts for school-based mental health services for children and adolescents; December 13, 2005 (1), authorized competitive solicitations of new contracts and expansion of existing programs and services to implement the County's Mental Health Services Act Community Services and Supports program and expenditure plan; October 17, 2000 (1), authorized contracts with partner organizations to develop and implement the Children's Mental Health Initiative; December 12, 1995 (46), authorized the development and establishment of a comprehensive system of care for seriously and emotionally disturbed children and adolescents.

BOARD POLICIES APPLICABLE:

A-87- Competitive Procurement

BOARD POLICY STATEMENTS:

A-87-Competitive Procurement: Exception to the Competitive Procurement requirement of Board Policy A-87 is requested to authorize the extension of existing contracts providing school based services and behavioral health contract portion of residential or placement providers and authorize the award of new contracts or extension of existing contracts for as long as the contractors are qualified to provide the required services.

MANDATORY COMPLIANCE:

N/A

ORACLE AWARD NUMBER(S) AND CONTRACT AND/OR REQUISITION NUMBER(S):

55097, 553434, 553432, 553433, 44796, 504327, 45369, 533849, 508568, 518428, 527496, 515362, 504689, 54055, 529605, 45888, 522702, 541622, 44781, 518704, 518745, 45376, 518754, 553737, 518215, 529595, 518751, 518748, 552664, 518746, 45378, 522116, 523590, 541042, 518579, 45766, 535558, 529538, 539782, 45377, 44717, 544703, 518744, 518747, 44762, 553428, 518750, 518752, 518753.

ORIGINATING DEPARTMENT: Health and Human Services Agency

OTHER CONCURRENCES(S): Department of Purchasing and Contracting

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